## Revised Long-Term Financial Forecast and Results of City Council-Directed Forecast Scenarios

City Council Meeting January 16, 2024





#### Staff Recommendation

• Receive the revised twenty-year General Fund status quo financial forecast (FY 2024/25 – FY 2044/45) and the results of the City Council-directed forecast scenarios, and direct staff on which revenue enhancement and/or expenditure reduction options to pursue.

## Highlights

- The City maintained its core services no changes to service levels and staffing, using its limited resources
- City reorganization resulted in service improvements and operational efficiencies
- Second fire station re-opened under contract with Contra Costa County Fire Protection District
- The City maintained its cash reserve in compliance with City policy

## Challenges

- Average growth rate of expenditures (4%) exceeds average growth rate of revenues (3%)
  - Macroeconomic issues, such as inflation
- Unfunded long-term liabilities (infrastructure and pension obligations)

# Long-Term Financial Forecast and Assumptions

## Forecast Assumptions - Revenues

- **Property Tax** Average 3% growth rate based on HdL projections
- Sales Tax Average 3 growth rate based on HdL projections
- Utility Users' Tax (UUT) Average 2% growth rate based on trends
- Franchise Tax Average 1% growth rate based on trends
- Intergovernmental Tax Average 3% growth rate based on HdL projections

## Forecast Assumptions - Revenues

- Transient Occupancy Tax (TOT) Average 2% growth rate based on trends
- Business License Tax Average 2% growth rate based on trends
- Public Safety Charges for Services Average 5% growth rate based on agreement
- Other Revenue Average 1% growth rate based on trends
- Transfers In Funds from Section 115 Trust based on CalPERS required pension contribution

## Forecast Assumptions - Expenditures

- Salary and Wages Average 3% growth rate; based on 116 FTEs
- Benefits PERS Based on CalPERS valuation report long-term projections
- Benefits Other Average 5% growth rate based on trends
- Operations and Maintenance Average 3% growth rate based on inflation

## Forecast Assumptions - Expenditures

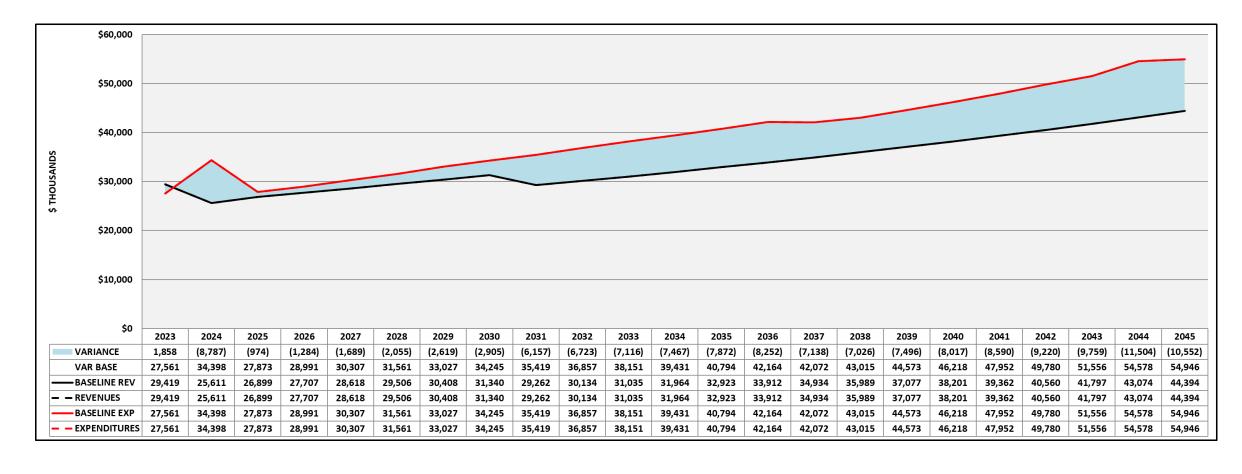
- Fire Services Average 6% growth rate based on the contract
- Debt Service (2005 Pension Obligation Bonds) Based on debt obligation payment schedule
- Capital Outlay Average 3% growth rate based on price inflation
- Transfers Out (Operating subsidy) Average 3% growth rate, but fluctuates depending on need

## Fund Balance Assumptions

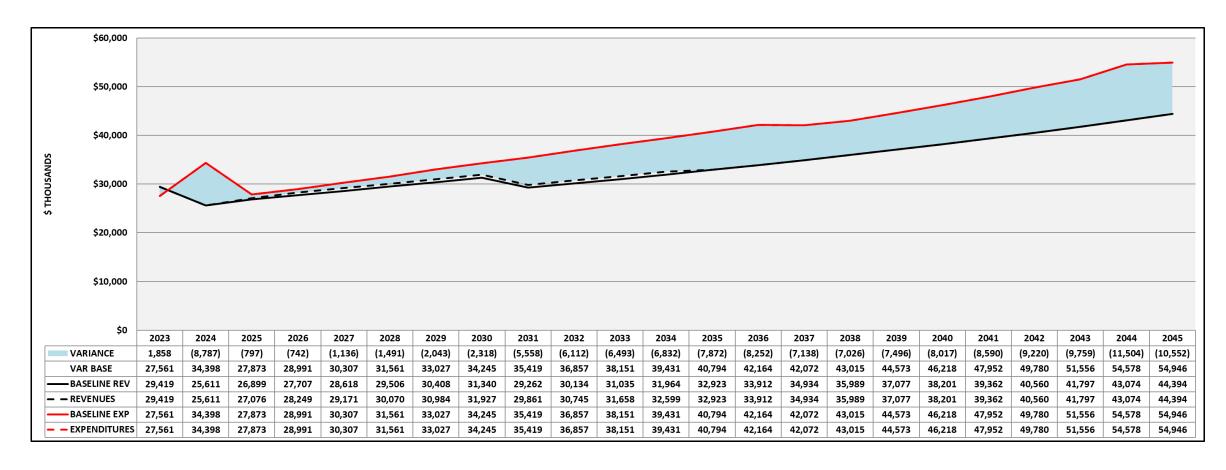
- **General Fund Unassigned Fund Balance** Grows negative if expenditures continue to exceed revenues
- General Reserve Fund Balance Continues to grow if no changes are made to the policy
- Pension Trust Fund Balance Under current practice of withdrawing funds, it's expected to be fully exhausted in FY 2029/30

## **Forecast Scenarios**

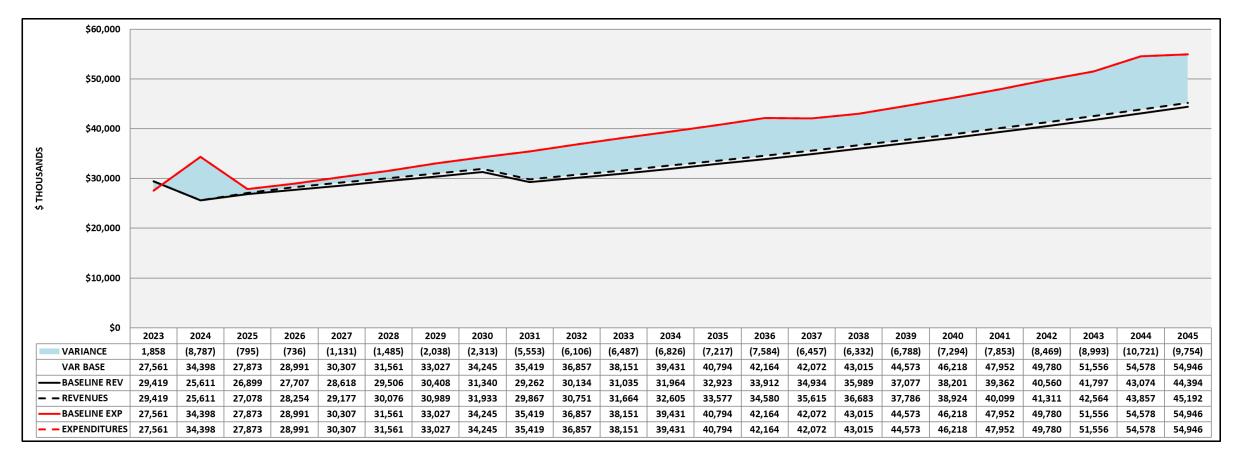
### Status Quo Financial Forecast



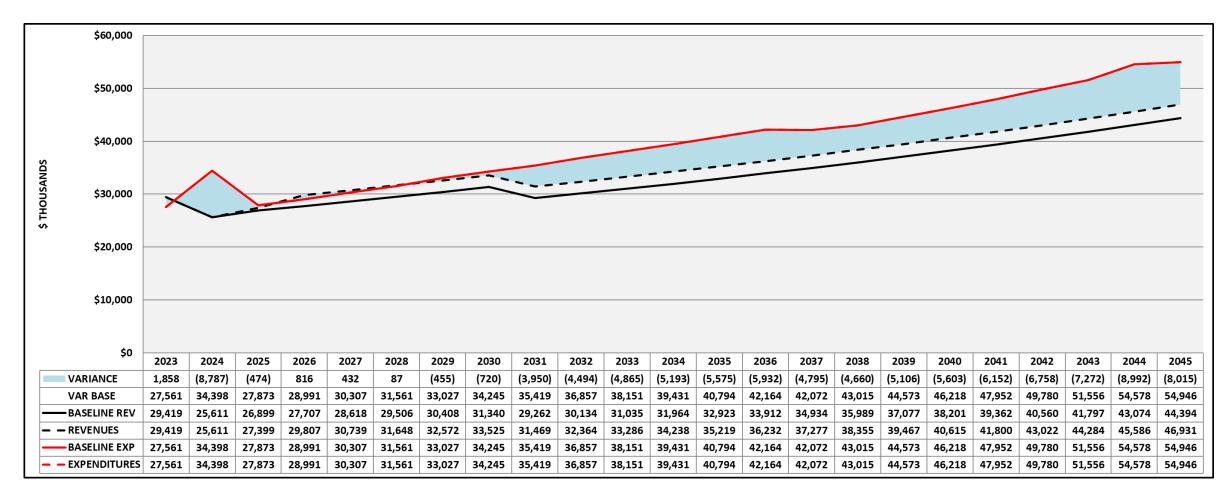
## Increase Utility Users' Tax (UUT) from 8% to 10% (10-Year Sunset)



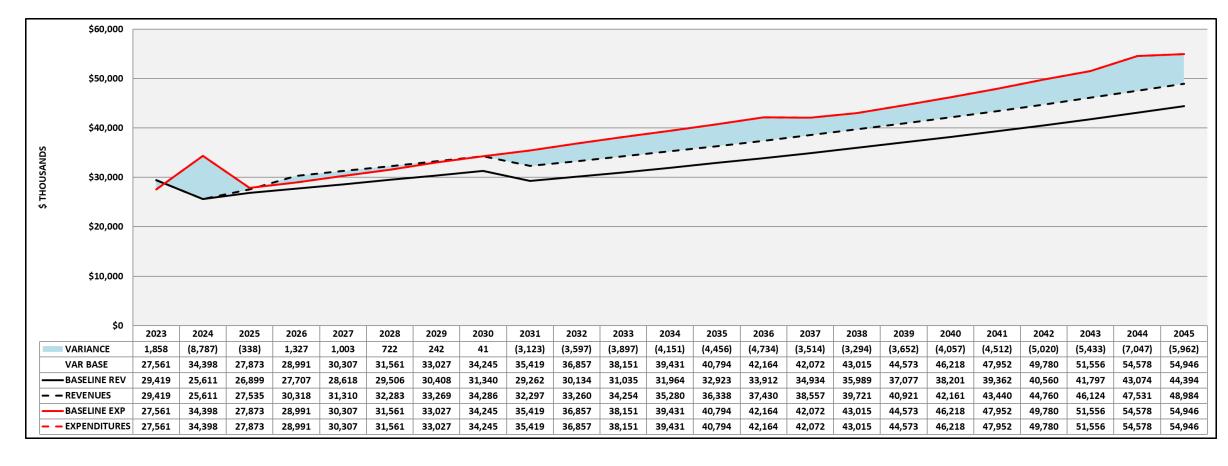
## Expand 8% Utility Users' Tax (UUT) to Water Service



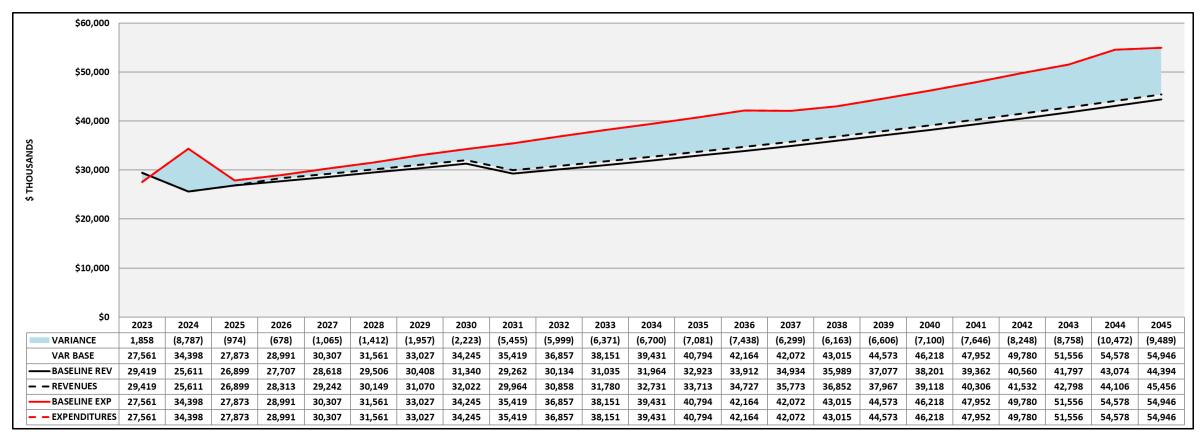
## Add a Real Property Transfer Tax



#### Add a Half-Cent Sales Tax

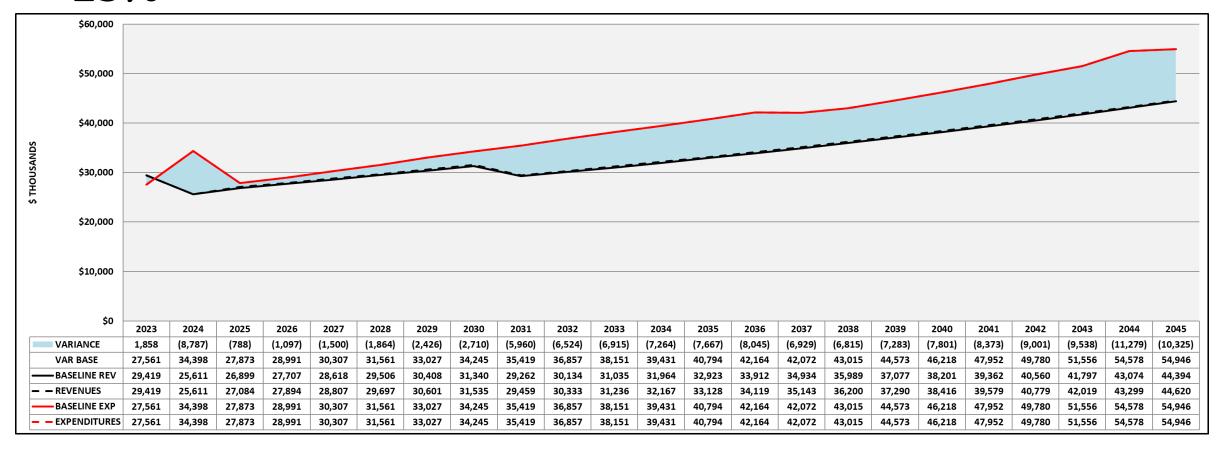


## Add a Parcel Tax (\$100 annually per residential parcel)



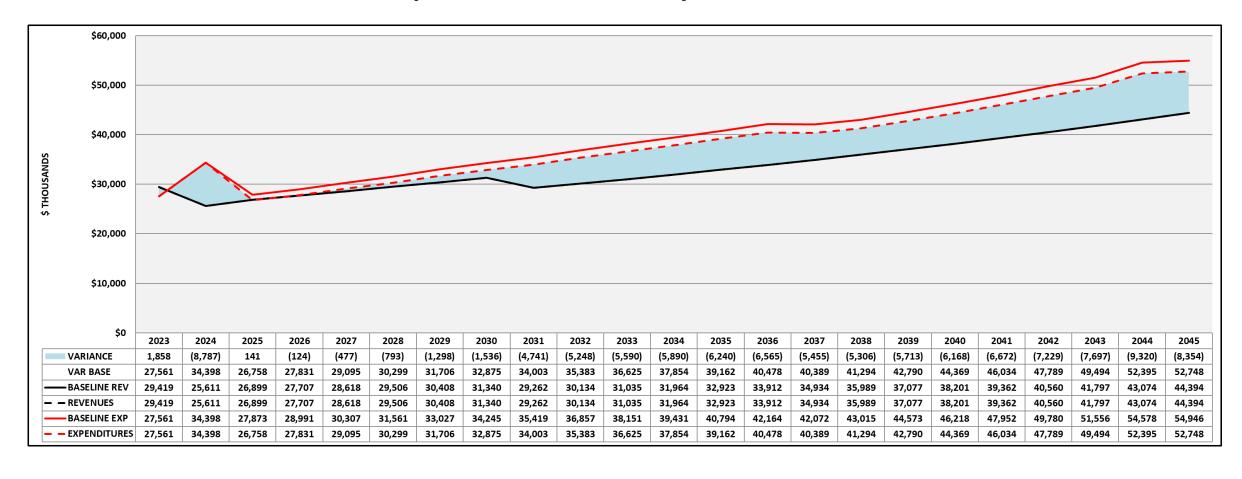
Special Tax: requires 2/3 voter approval whether general or specific purpose

## Increase Solid Waste Franchise Fee from 10% to 15%

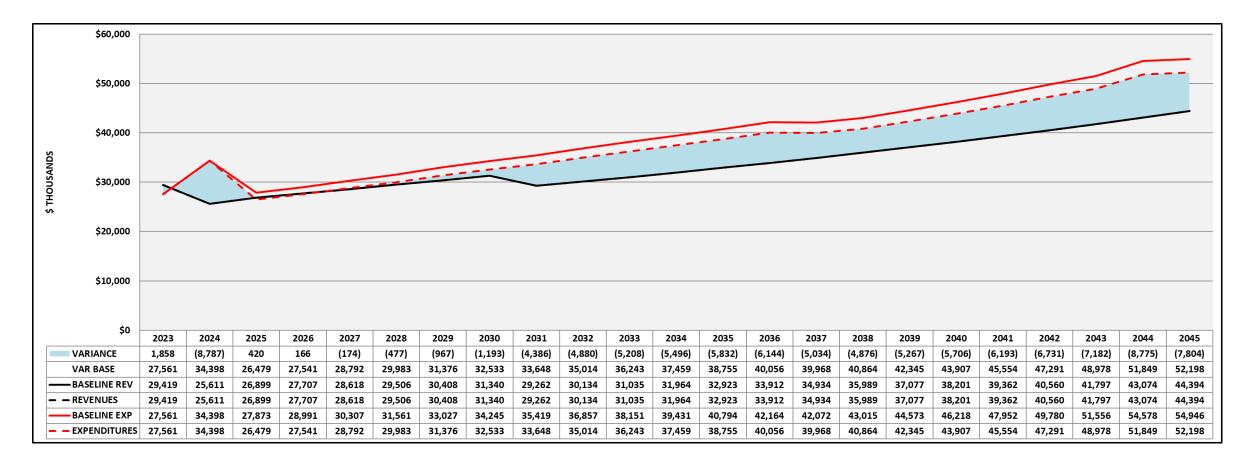


Requires negotiation with service provider

## Reduce Total Expenditures by 4%



### Reduce Total Expenditures by 5%



## Reduce General Fund Reserve Requirement from 50% to 25%

	2023/24	2024/25	2025/26	2026/27	2027/28	2028/29	2029/30	2030/31	2031/32	2032/33	2033/34
	Budget	Forecast	Forecast	Forecast	Forecast	Forecast	Forecast	Forecast	Forecast	Forecast	Forecast
Fund Balance, July 1	9,025,297	10,124,792	5,623,668	5,848,614	6,082,559	6,325,861	6,578,896	6,842,051	7,115,733	7,400,363	7,696,377
Revenues - Interest	334,975	404,992	224,947	233,945	243,302	253,034	263,156	273,682	284,629	296,015	307,855
Revenues - GF Transfer In	764,520	-	-	-	-	-	-	-	-	-	-
Residual Funds at 25% Reserve Level		(4,906,116)									
General Reserve Balance, June 30	10,124,792	5,623,668	5,848,614	6,082,559	6,325,861	6,578,896	6,842,051	7,115,733	7,400,363	7,696,377	8,004,232

	2034/35	2035/36	2036/37	2037/38	2038/39	2039/40	2040/41	2041/42	2042/43	2043/44	2044/45
	Forecast	Forecast	Forecast	Forecast	Forecast	Forecast	Forecast	Forecast	Forecast	Forecast	Forecast
Fund Balance, July 1	8,004,232	8,324,402	8,657,378	9,003,673	9,363,820	9,738,373	10,127,908	10,533,024	10,954,345	11,392,519	11,848,219
Revenues - Interest	320,169	332,976	346,295	360,147	374,553	389,535	405,116	421,321	438,174	455,701	473,929
Revenues - GF Transfer In	-	-	-	-	-	-	-	-	-	-	-
Residual Funds at 25% Reserve Level											
General Reserve Balance, June 30	8,324,402	8,657,378	9,003,673	9,363,820	9,738,373	10,127,908	10,533,024	10,954,345	11,392,519	11,848,219	12,322,148

## Reduce General Fund Reserve Requirement from 50% to 40%

	2023/24	2024/25	2025/26	2026/27	2027/28	2028/29	2029/30	2030/31	2031/32	2032/33	2033/34
	Budget	Forecast	Forecast	Forecast	Forecast	Forecast	Forecast	Forecast	Forecast	Forecast	Forecast
Fund Balance, July 1	9,025,297	10,124,792	8,998,000	9,402,400	9,824,755	10,265,854	10,726,523	11,207,619	11,710,040	12,234,723	12,782,645
Revenues - Interest	334,975	404,992	359,920	376,096	392,990	410,634	429,061	448,305	468,402	489,389	511,306
Revenues - GF Transfer In	764,520		44,480	46,259	48,110	50,034	52,035	54,117	56,281	58,533	60,874
Residual Funds at 40% Reserve Level		(1,531,784)	-	-	-	-	-	-	-	-	-
General Reserve Balance, June 30	10,124,792	8,998,000	9,402,400	9,824,755	10,265,854	10,726,523	11,207,619	11,710,040	12,234,723	12,782,645	13,354,825

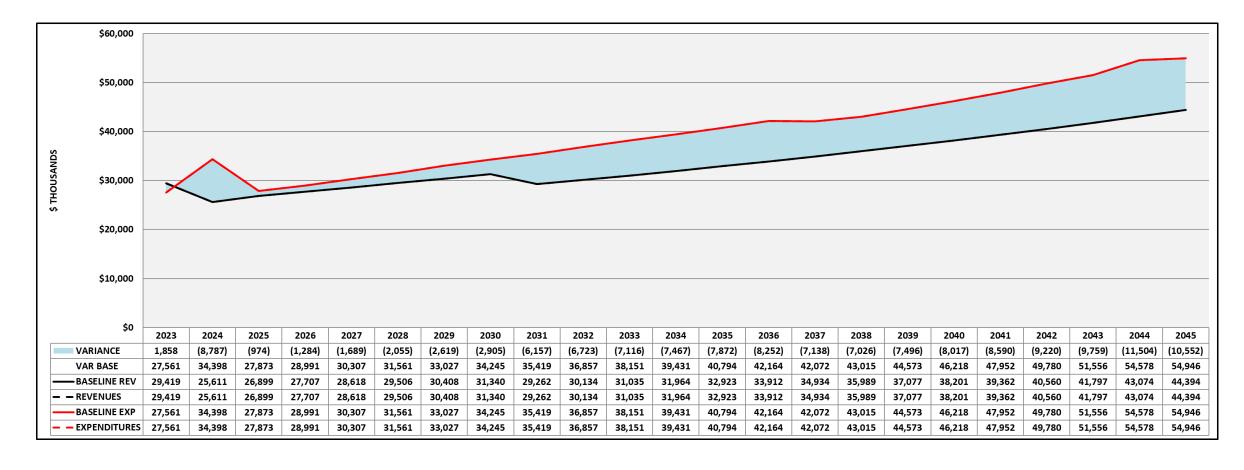
	2034/35	2035/36	2036/37	2037/38	2038/39	2039/40	2040/41	2041/42	2042/43	2043/44	2044/45
	Forecast										
Fund Balance, July 1	13,354,825	13,952,326	14,576,261	15,227,786	15,908,112	16,618,498	17,360,263	18,134,780	18,943,481	19,787,863	20,669,486
Revenues - Interest	534,193	558,093	583,050	609,111	636,324	664,740	694,411	725,391	757,739	791,515	826,779
Revenues - GF Transfer In	63,309	65,841	68,475	71,214	74,062	77,025	80,106	83,310	86,643	90,108	93,713
Residual Funds at 40% Reserve Level	-	-	-	-	-	-	-	-	-	-	-
General Reserve Balance, June 30	13,952,326	14,576,261	15,227,786	15,908,112	16,618,498	17,360,263	18,134,780	18,943,481	19,787,863	20,669,486	21,589,978

## Other Options for Capital Financing and Special Purposes

- Assessment District
- Direct Lending
- Enhanced Infrastructure Financing District (EIFD)
- Shared Service Model

## Conclusion

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- The status quo financial forecast projects budget shortfalls beginning in FY 2024/25
- The City will need to increase its revenue and/or reduce its expenditures to close the projected budget gaps

## Next Steps

 City Council to direct staff on which revenue enhancement and/or expenditure options to pursue

## Thank you

#### **Questions/Comments**

